



### **Austin Water Utility**

# Joint Subcommittee on Financial Plan

January 4, 2012



#### **New Handouts**



#### **New Handouts**

- Presentation
- Draft Council Resolution
- Draft Evaluation Matrix
- Question Responses



#### **Draft Council Resolution Discussion**



What Others are Doing –
Results of the Water
Research Foundation Project
#4405 Rates and Revenues

Joint Subcommittee Meeting January 4, 2012





- Working group established Utility Executives
- Strategies to bridge revenue gap faced by water utilities to address
  - Public Health
  - Environmental
  - Community Development
- Challenge Faced
  - Gap between future needs and revenues
  - Continued decreased water use per account



#### Strategies

- Pricing and Sales Innovation
- Financial Policies and Guidelines
- Enhanced Integrated Planning and Cost Control
- Community Outreach
- Communication



- Pricing and Sales Innovation
  - Dallas Water relies on upper tiers for "extra program funding"
  - El Paso fixed water replacement charge
  - Targeted affordability and leak detection programs
  - Discount rates to encourage off-peak use
  - Communication



- Financial Policies and Guidelines
  - Credit Ratings
  - Debt Service Coverage Ratio
  - Cash Financing Policy
  - Reserve Targets
  - Rate Comparisons

Financial Policies "...not a one size fits all"



### Formal Financial Policies – A Mixed Bag?

Effectiveness of Financial Policies								
	Very Effective	Somewhat Effective	Not Effective at All	Not Applicable / Not Tested				
Board-approved Policy	6	5	4	4				
Rate Stabilization Fund or Reserves	6	7	4	3				





### Revenue Stability Fee Structure Evaluation Matrix Discussion





- Discuss and decide on evaluation criteria for the revenue stability fee structure
- Discuss and decide on evaluation matrix scoring methodology
- Discuss and decide on process for developing evaluation matrix scores





- Tiered fee where higher use customers pay more than lower use customers
- Less regressive percentage increase for lower use customers
- Reduction in revenue volatility
- Rate stability
- Equitable allocation of fee revenue between classes
- Ability to reduce your fee through conservation
- Ease of understanding for the customer
- Ease of implementation within new billing system



## Evaluation Matrix Scoring Methodologies

- Options for evaluation matrix scoring
  - Positive / Negative Impact: + or –
  - 3-Point Scale Impact to Current Status
    - ➤ 1 = Negative Impact
    - $\geq$  2 = No Impact
    - ➤ 3 = Positive Impact
  - 5-Point Scale Impact to Current Status
    - ➤ 1 = Strong Negative Impact
    - ➤ 2 = Negative Impact
    - > 3 = No Impact
    - ➤ 4 = Positive Impact
    - ➤ 5 = Strong Positive Impact



#### **Process for Developing Scores**

- AWU develop draft scores for Subcommittee review
- Subcommittee develop draft scores for compiling by AWU
- Subcommittee and AWU develop scores during discussion within meetings



# **Questions & Discussion? Evaluation Matrix**



### **New Topic: Fixed Revenue Goals**

#### Fixed Revenue Goals

Joint Subcommittee Meeting December 7, 2011





## What Is the Right Fixed Revenue Goal for Water and Wastewater Utilities?

California PUC (2006) – up to 50% of fixed costs

CUWCC BMP 1.4 – no more than 30% of total revenue

NYC DEP Survey – up to 25% of total revenue

MWDSC Survey – 1% to 93% of total revenue (most in 20% to 65% range)



## What Is the Right Fixed Revenue Goal for Water and Wastewater Utilities?

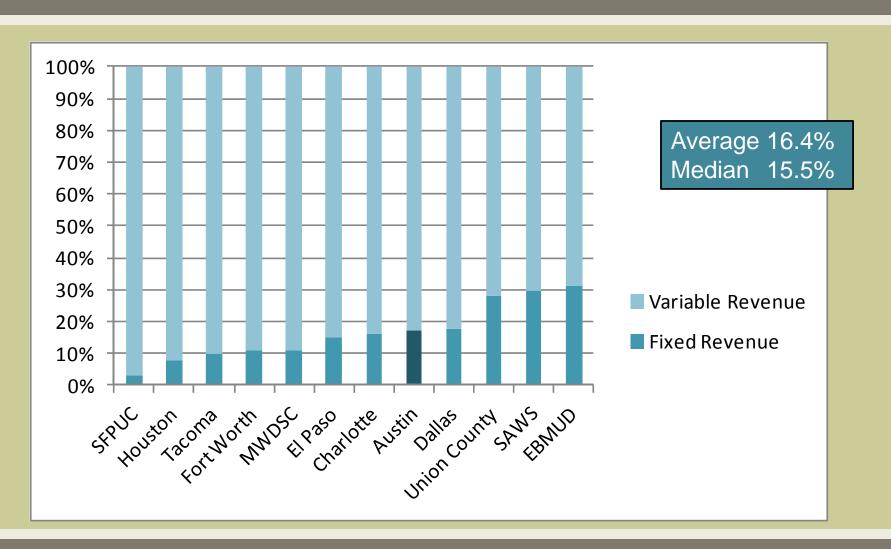
Most utilities have no set goal for fixed revenue as percentage of total revenue

Charlotte-Mecklenburg adopted policy of recovering minimum of 20% of debt service costs from fixed revenues

Union County, VA, is proposing fixed revenue goal of at least 20% of total revenue



### Comparison of Fixed Revenues





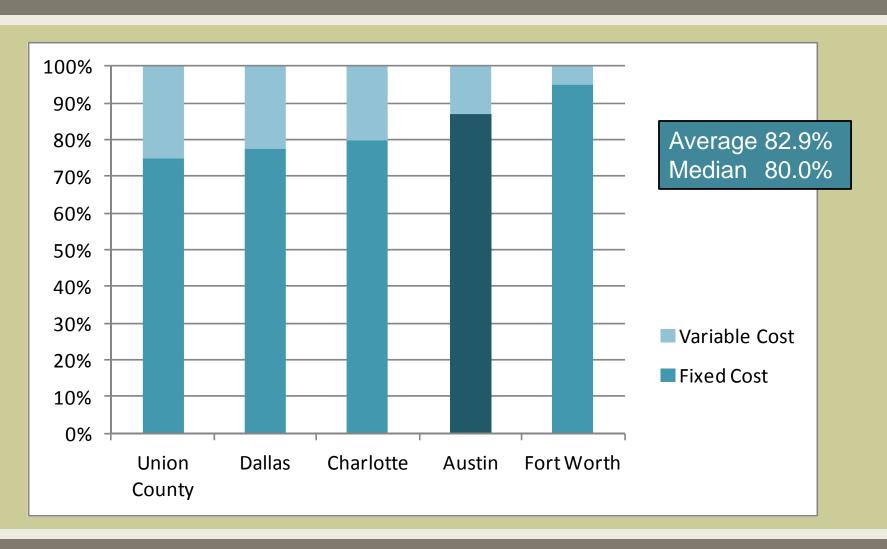


# Volumetric Rate Structure Will Impacts Need for Fixed Revenue

- More revenue volatility in volumetric rates impacts the need for more fixed revenue
- Residential Volumetric Water Block Rates

- SFPUC	\$3.47 to \$4.63 per 1,000 gallons
<ul><li>Tacoma</li></ul>	\$1.82 to \$2.27 per 1,000 gallons
<ul><li>Fort Worth</li></ul>	\$2.62 to \$5.59 per 1,000 gallons
<ul><li>El Paso</li></ul>	\$1.93 to \$6.48 per 1,000 gallons
<ul><li>Dallas</li></ul>	\$1.68 to \$6.25 per 1,000 gallons
<ul><li>San Antonio</li></ul>	\$0.94 to \$4.60 per 1,000 gallons
<ul><li>Austin</li></ul>	\$1.17 to \$12.19 per 1,000 gallons

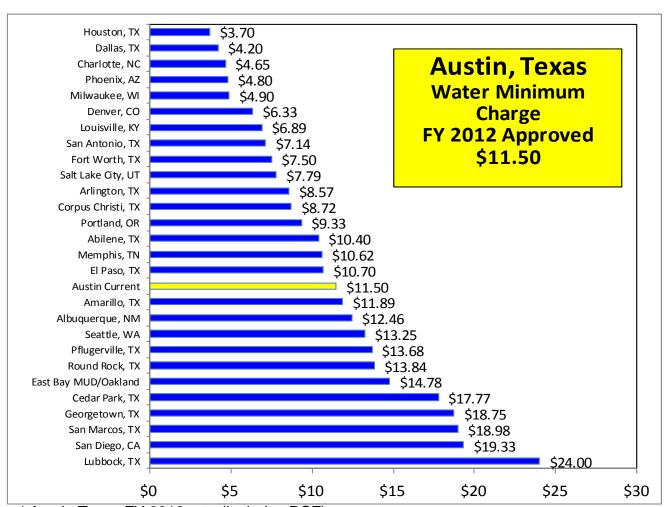
### Comparison of Fixed Costs







#### Residential Fixed Charge Comparison



<sup>\*</sup> Austin Texas FY 2012 rate (includes RSF). Other utility minimum fixed charges based on rates as of January 2012.



#### Fixed vs. Variable Revenue History

FY 2011 Actual Water Service Revenue\*:

Fixed Revenue: \$23.7 M 10.2%

Variable Revenue: \$207.9 M 89.8%

Total Revenue: \$231.6 M 100.0%

FY 2012 Budget Water Service Revenue:

Fixed Revenue: \$40.2 M 17.2%

Variable Revenue: \$194.1 M 82.8%

Total Revenue: \$234.3 M 100.0%

<sup>\*</sup> FY 2011 actual water service revenue Close 2 unaudited



### **Fixed Revenue By Customer Class**

**AWU 2012 Approved Water Budget (In Millions)** 

		Fixed Revenue		Variable Revenue		Total Revenue		
Residential	\$ %	\$ 26.2 25.3%	\$	77.5 74.7%	\$	103.7 100.0%		
Multifamily	\$ %	\$ 5.7 13.3%	\$	37.1 86.7%	\$	42.8 100.0%		
Commercial	\$ %	\$ 7.9 12.5%	\$	55.1 87.5%	\$	63.0 100.0%		
Large Volume	\$ %	\$ 0.3 2.3%	\$	12.7 97.7%	\$	13.0 100.0%		
Wholesale	\$ %	\$ 0.1 0.8%	\$	11.7 99.2%	\$	11.8 100.0%		
Total Revenue	\$	\$ 40.2	\$	194.1	\$	234.3		
	%	17.2%		82.8%		100.0%		
Total Non-Residentia	•	\$ 14.0	\$	116.6	\$	130.6		
	%	10.7%		89.3%		100.0%		

#### Fixed Revenue Goals – Decision Points

#### **Basis for Goal**

- Specific costs
- Percentage of total revenue
- Percentage of fixed costs
- Set dollar amount

#### **Determination of Goal**

Target level by customer class

#### **Funding Timeline**

Number of years to reach targeted level





#### **Basis for Fixed Revenue Goal**



#### **Specific Costs**

- Fixed revenue based on the levels of specifically identified costs or a percentage of those costs
  - Percentage of debt service or operations costs
- Fixed revenue goals would adjust as those costs increase or decrease over time



#### Percentage of Total Revenue

- Fixed revenue goal based on a specific percentage of total revenue
  - 20% of total revenue
- Current overall fixed revenue is 17% of total revenue
- Fixed revenue goal would adjust as total revenue increases over time



### **Fixed Revenue Goal Summary**

	Fixed Revenue		Variable Revenue		Total Revenue		Current Fee Equivalent (5/8" Meter)	
FY 2012: Budget \$ Revenue % Revenue	\$	40.2 17.2%	\$	194.1 82.8%	\$	234.3 100.0%	\$	4.40
FY 2012: 20% Fixed Option \$ Revenue % Revenue	\$	46.9 20.0%	\$	187.4 80.0%	\$	234.3 100.0%	\$	6.10
FY 2012: 25% Fixed Option \$ Revenue % Revenue	\$	58.6 25.0%	\$	175.7 75.0%	\$	234.3 100.0%	\$	9.10
FY 2012: 30% Fixed Option \$ Revenue % Revenue	\$	70.3 30.0%	\$	164.0 70.0%	\$	234.3 100.0%	\$	12.10



#### **Percentage of Fixed Costs**

- Similar to percentage of total revenue but based on percentage of fixed costs
  - 30% of fixed costs
- Fixed costs make up between 80% to 90% of total costs
- Would need to define fixed and variable costs more specifically



### **AWU 2012 Fixed Costs Summary**

	Fixed Costs			ariable Costs	Total Costs	
Personnel Costs	\$ 78.1		\$	5.3	\$	83.4
Contractuals	\$	50.1	\$	39.0	\$	89.1
Commodities	\$	0.1	\$	16.5	\$	16.6
Expense Refunds	\$	-	\$	(0.4)	\$	(0.4)
Non-CIP Capital	\$	-	\$	0.6	\$	0.6
Debt & Transfers	\$	276.5	\$		\$	276.5
Total Costs	\$	404.8	\$	61.0	\$	465.8
Percentage of Total	86.9%		13.1%			100.0%



#### **Set Dollar Amount**

- Fixed revenue goal set at a specific dollar amount
  - \$50 million in fixed revenue
- Relationship to total revenue would decrease over time unless specific dollar amount adjusted over time



# **Questions and Discussion? Basis for Goal**



#### **Determination of Goal**



#### **Fixed Revenue Goal Determination**

- Target level dependent on choice of basis of goal
- Should be easily calculated and understood by customers
- Customer class goal determination needed



#### **Customer Class Goals**

- More revenue volatility in rates could require higher fixed revenue goals
  - Residential has volatile rates and revenue and therefore could have a higher fixed revenue goal
  - Large volume customers have less volatile rates and revenue and could have a lower fixed revenue goal
- Each customer class could have their own fixed revenue goals based on revenue volatility of class



# **Questions and Discussion? Determination of Goal**



#### **Timeline to Achieve Goal**





- One Year Implementation Timeline
  - FY 2013 Budget proposal could include changes
- Multi-Year Transition
  - Any large fixed revenue increases for customer classes could be transitioned over several years to minimize bill impacts
  - Large volume customers could be implemented in a shorter time frame since these customers have individualized rates
  - Wholesale customers with individualized cost of service rates could be implemented in a shorter time frame



# **Questions & Discussion? Timeline to Achieve Goal**



# **Evaluation Criteria Fixed Revenue Goal**



## Draft Fixed Revenue Goal Evaluation Criteria

- Increase in fixed revenue
- Equitable customer class goals
- Rate stability
- Understandable by customers
- Sustainable over time without having to reassess or change goal
- Ease of calculation
- Ease of implementation / transition



### **Future Meetings**

- January 18<sup>th</sup>
  - Review evaluation matrix results for revenue stability fee structure
  - Evaluation criteria process for fixed revenue goals
  - New topic: Revenue Stability Reserve Fund
- February 1<sup>st</sup>
  - Review evaluation matrix results for fixed revenue goals
  - New topic: Revenue Volatility



#### **End of Presentation**